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AUDITING PROCEDURES REPORT Issued under PA 2 of 1968, as amended. Filling is mandatory.

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Local Government Type  City Township	Village 🕡 Other	Local Governo	ment Name na Downtown De	velopment	Coun	ty Antrim
Audit Date 2/29/04	Ocinion Date	_I	Date Accountant Report 5/12/04			· · · · · · · · · · · · · · · · · · ·
prepared in accordant	financial statements or ice with the Statement Financial Statements by.	s of the Gov	ernmental Accountin	g Standards	Board (GAS	8) and the Uniform
We affirm that:						PECE
	d with the Bulletin for th				•	/ MAL
2. We are certified pu	ublic accountants regis	itered to prac	tice in Michigan.		[.	lor.
2. We are certified power further affirm the following the report of comments.	ollowing. "Yes" respons and recommendation	ses have bee	en disclosed in the fin	ancial staten	nents, includi	ng the notes, or in
You must check the ap						
yes 1 no 1. (	Certain component uni	ts/funds/ager	ncies of the local unit	are excluded	d from the fin	ancial statements.
	There are accumulate earnings (P.A. 275 of 1		one or more of thi	s unit's unre	eserved fund	balances/retained
	There are instances of 1968, as amended).	f non-complia	ance with the Unifor	m Accounting	g and Budge	eting Act (P.A. 2 c
	The local unit has violated its requirements, or a					nicipal Finance Ac
	The local unit holds de of 1943, as amended [I	•		• •		
	The local unit has beer init.	n delinquent i	n distributing tax revi	enues that w	ere collected	for another taxing
e th	The local unit has violal arned pension benefit ne overfunding credits luring the year).	s (normal cos	its) in the current yea	ir. If the plan	is more than	100% funded and
	he local unit uses crea 995 (MCL 129.241).	dit cards and	has not adopted an	applicable po	olicy as requi	ired by P.A. 266 o
yes 🐴 no 9. T	he local unit has not a	dopted an inv	vestment policy as re	quired by Pu	A. 196 of 199	7 (MCL 129.95).
We have enclosed th	ne following:			Enclosed	To Be Forwarded	Not Required
The letter of comments	and recommendations	•				X
Reports on individual fe	deral financial assista	nce programs	s (program audits).			X
Single Audit Reports (AS	SLGU).					X
	nt (Firm Name) Cook, Miller, S	Smith & A			T	
Sireel Address 100 West	First Street		Gaylord		State MI	ZIP 49735
Accountant Signature	0 . 1	1.	1			

# DOWNTOWN DEVELOPMENT AUTHORITY MANCELONA, MICHIGAN AUDITED FINANCIAL STATEMENTS YEAR ENDED FEBRUARY 29, 2004

## MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY BOARD OF DIRECTORS

FRED BUHLAND - PRESIDENT

**NEVA MARCONERI – VICE PRESIDENT** 

MIKE BIEHL - TREASURER

DOUG DERRER - SECRETARY

YOUSEF JABARA - VILLAGE PRESIDENT

STAN BARNETT

**COLIN KARNER** 

LUCIAN KEIL

DAN ROBINSON

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### Keskine, Cook, Miller, Smith & Alexander LLP CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

March 17, 2004

#### INDEPENDENT AUDITOR'S REPORT

To the Downtown Development Authority Mancelona, Michigan

We have audited the accompanying financial statements of the governmental activity and the major fund of the Mancelona Downtown Development Authority as of and for the year ended February 29, 2004, which collectively comprise the Authority's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

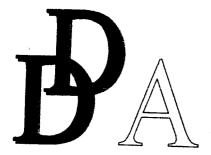
In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activity and the major fund information of the Mancelona Downtown Development Authority as of February 29, 2004, and the respective changes in financial position, thereof and for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As decscribed in Note B, the Authority has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", as of February 29, 2004.

The management's discussion and analysis, on pages 3-5, and the statement of revenues, expenditures, and changes in fund balance – budget and actual – page 18, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Keskine, Cook, Miller, Smith ; al, J, LLD

KESKINE, COOK, MILLER, SMITH & ALEXANDER LLP



## MANCELONA

P.O. Box 911 - Mancelona MI 49659

#### MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED FEBRUARY 29, 2004

This section of the annual financial report of the Mancelona Downtown Development Authority presents our discussion and analysis of the entity's financial performance during the fiscal year ended February 29, 2004. Please read it in conjunction with the financial statements which immediately follow this section.

#### Financial Highlights

Our financial status remained stable over the last year. The change in net assets, as calculated on the full accrual basis of accounting was \$25,589. The excess of revenues over expenditures as calculated on the modified accrual basis of accounting was \$5,589.

Assets remained constant from the prior year.

Overall revenues were \$37,182, all of which are general in nature. Total expenses, as calculated on the accrual basis of accounting, amounted to \$11,593.

The Authority's revenues consist entirely of property taxes, collected from the Village of Mancelona and Mancelona Township for properties within the DDA district, and interest earnings. The Authority's revenue sources and amounts are consistent with the prior year.

The Authority was involved in community projects during the year which included purchasing flowers for the downtown area and participating in a sign replacement project along with the Village and Township of Mancelona.

#### **Overview of the Financial Statements**

This annual report consists of three parts: the management discussion and analysis, the basic financial statements, and required supplementary information. The basic financial statements include two different kinds of statements that present different views of the entity.

The first two statements are government-wide financial statements and provide both long and short-term information about our overall financial status.

The remaining statements are fund financial statements, which focus on individual parts of the entity in more detail.

The notes to the financial statements explain some of the information in the statements and provide more detailed data.

Required supplementary information further explains and supports the financial statement information with budgetary comparisons.

#### **Government-Wide Statements**

The government-wide statements report information about the Authority as a whole using the accrual accounting method, as used by private companies. The Statement of Net Assets includes all of the Authority's assets and liabilities. The Statement of Activities records all of the current year revenues and expenses regardless of when received or paid.

The two government-wide statements report net assets and how they have changed. Net assets are the difference between the Authority's assets and liabilities; this is one method to measure the Authority's financial health or position.

Over time, increases/decreases in the Authority's net assets are an indicator of whether financial position is improving or deteriorating.

To assess overall health of the Authority, you may also have to consider additional factors such as tax base changes.

The activities of the Authority are reported as a governmental activity. The Authority has no business-type activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Authority's funds, focusing on significant (major) funds, not the entity as a whole. Funds are used to account for specific activities or funding sources. Some funds are required by law or bond covenants. They also may be created by the entity's board. Funds are established to account for funding and spending of specific financial resources and to show proper expenditure of those resources.

The entity has the following fund:

General Fund – All of the Authority's activities are included in this fund. The fund is presented on the modified accrual basis, which is designed to show short-term financial information. You will note that differences between the government-wide statements and the fund statements are disclosed to explain the differences between them.

#### Financial Analysis of the Authority as a Whole

The Authority's total net assets increased by 52% during the year, impacted primarily by the retirement of its long-term debt. The total net assets balance at the end of the year was (\$23,825).

#### Financial Analysis of the Authority's Funds

The activities of the general fund have remained constant, consisting of contractual services and other operating costs and community projects. The revenues collected to fund the activities decreased slightly due to a decrease in taxable values within the DDA district. The excess of revenues over expenditures was \$5,589 in the fund financial statements.

#### **Capital Asset and Long-term Debt Activity**

Capital Assets - The Authority owns no capital assets.

Long-term Debt – The Authority has agreed to service a capital lease agreement in the name of the Village of Mancelona used to finance the purchase of street lights within the DDA district. The Authority paid \$20,000 to the Village during the year to satisfy the debt requirements.

#### **Known Factors affecting Future Operations**

None.

#### **Contacting Entity Management**

This financial report is designed to provide taxpayers, creditors, investors and customers with a general overview of the entity's finances and to demonstrate the entity's accountability for the revenues it receives. If you have questions concerning this report please contact Ms. Joan Shannahan.

Signature:

Date: March 17, 2004

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#### MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY STATEMENT OF NET ASSETS FEBRUARY 29, 2004

#### **ASSETS**

	Cash Due from Village of Mancelona Due from Mancelona Township	\$ 49,752 21,408 15,015
<b>,</b>	Total Assets	86,175
	LIABILITIES	
***	Current Liabilities Current Portion of Long-Term Debt	20,000
galan	Long-Term Debt Capital Lease - Village of Mancelona	90,000
	Total Liabilities	110,000
-	NET ASSETS	
_	Unrestricted, Unreserved Deficit	\$ (23,825)

# MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY STATEMENT OF ACTIVITIES YEAR ENDED FEBRUARY 29, 2004

		PROGRAM	ŀ	REVENUES	EXP EXP EXP EXP	NET REVENUE/ (EXPENSE) AND CHANGE IN NET ASSETS
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS & CONTRIBUTIONS	CAPITAL GRANTS & CONTRIBUTIONS		TOTAL
GOVERNMENTAL ACTIVITY Preservation/Beautification of Downtown Mancelona Area	\$ (11,593)	· •	· •	· ·	₩.	(11,593)
	GENERAL REVENUES Property Taxes: Village of Mancelona Mancelona Township Interest Earnings	NUES celona wnship			·	21,408 15,015 759
	Total General Revenues	enues				37,182
	Change in Net Assets	sets				25,589
	Net Assets, Beginning of Year	ning of Year				(49,414)

(23,825)

Net Assets, End of Year

## MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY BALANCE SHEET GOVERNMENTAL FUND FEBRUARY 29, 2004

ASSETS Cash Due from Village of Mancelona Due from Mancelona Township	\$ 49,752 21,408 15,015
Total Assets	 86,175
FUND EQUITY Unreserved, Undesignated	\$ 86,175

#### MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS FEBRUARY 29, 2004

TOTAL NET ASSETS - PER STATEMENT OF NET ASSETS (PAGE 3)	\$ (23,825)
Long-term liabilities, including capital leases payable, are not due and payable in the current period and therefore are not reported in the fund financial statements.	 (110,000)
Amounts reported for governmental activities in the Statement of Net Assets (page 3) are different because:	
TOTAL FUND BALANCE - PER BALANCE SHEET (PAGE 5)	\$ 86,175

## MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND YEAR ENDED FEBRUARY 29, 2004

<b>SPIR</b>	REVENUES Property Taxes Interest Income	\$	36,423 759
***	Total Revenues		37,182
<i>3</i>	EXPENDITURES  Administrative Costs  Miscellaneous  Professional Services Insurance  Office Supplies  Community Projects  Gateway Grant Contribution		2,400 94 700 318 61 520 7,500
-	Total Expenditures	-	11,593
-	Excess (Deficiency) of Revenues Over Expenditures		25,589
	OTHER FINANCING SOURCES (USES) Lease Payment to Village - Street Lighting		(20,000)
_	Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses		5,589
_	Fund Balance - Beginning of Year		80,586
	Fund Balance - End of Year	\$	86,175
<b>~</b>			

## MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES YEAR ENDED FEBRUARY 29, 2004

NET CHANGE IN FUND BALANCE - PER STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (PAGE 7)	\$ 5,589
Amounts reported for governmental activities in the Statement of Activities (page 4) are different because:	
Governmental funds do not report long-term debt; therefore, debt service payments are recorded as an expenditure. However, in the government-wide financial statements, long-term debt is recorded and debt service payments are applied against the outstanding balance.	 20,000
CHANGE IN NET ASSETS - PER STATEMENT OF ACTIVITIES (PAGE 4)	\$ 25,589

#### **NOTE A: ENTITY**

The Downtown Development Authority was organized in July, 1994, by the Village of Mancelona, under Public Act 197 of the State of Michigan. Its purpose is to analyze the impact of economic changes and growth in the downtown district. The district is defined by Village Ordinance 74.

The Village of Mancelona has been designated as the financial oversight agency of the Authority. The Authority is presented as a discrete component unit in the financial statements of the Village.

Upon dissolution of the Authority, all remaining assets and liabilities will revert to the Village of Mancelona.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### INTRODUCTION

The accounting and reporting framework and the more significant accounting principles and practices of the Mancelona Downtown Development Authority are discussed in subsequent sections of this Note. The remainder of the Notes are organized to provide explanations including required disclosures, of the Authority's financial activities for the fiscal year ended February 29, 2004.

The accounting policies of the Authority conform to the generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies.

On March 1, 2003, the Authority adopted the new governmental reporting model and implemented Governmental Accounting Standards Board (GASB) Statement No. 34 "Basic Financial Statements - and Management's Discussion and Analysis – for State and Local Governments" and Statement No. 38 "Certain Financial Statement Note Disclosures".

Under the provisions of GASB Statements No. 34 and 38, the focus of the Authority's financial statements has shifted from a fund focus to a government-wide focus.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT PRESENTATION**

#### Government-Wide Financial Statements

The government-wide financial statements include the statement of net assets and the statement of activities. These statements report financial information for the Authority as a whole. Individual funds are not displayed, but the statements distinguish governmental activities from business-type activities, generally financed in whole or in part with fees charged to external customers. Due to the nature of the operations of the Authority, there are no business-type activities. It is a single-purpose government engaging in only governmental activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with functional programs. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. The Authority engages in one functional activity – the preservation and beautification of downtown Mancelona. Program revenues include: (1) charges for services which report fees and other charges to users of the Authority's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. At this time the Authority has no program revenues. Other revenue sources not properly included with program revenues are reported as general revenues.

#### Fund Financial Statements

Fund financial statements are provided for the Authority's governmental fund.

The measurement focus and basis of accounting for the government-wide and fund financial statements are described in a subsequent section of this note.

#### **FUND TYPES AND MAJOR FUNDS**

#### Governmental Fund

The Authority reports the following major governmental fund:

General Fund – this fund reports operations that provide services to the downtown district which are financed primarily by property tax revenues.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The financial statements of the Authority are prepared in accordance with generally accepted accounting principles (GAAP). The Authority applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements.

#### Government-Wide Financial Statements

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### Governmental Fund Financial Statements

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Authority considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

#### **USE OF ESTIMATES**

The financial statements have been prepared in conformity with generally accepted accounting principles as applicable to governments and, as such, include amounts based on informed estimates and judgments of management with consideration given to materiality. Actual results could differ from those estimates.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### PROPERTY TAXES

Taxes are levied on parcels in the district each year and are recognized as revenue in that fiscal year. Taxes are assessed on a lien date of either July 1<sup>st</sup> or December 1<sup>st</sup>, depending if it is the Village tax or Township tax. The tax revenue is calculated by multiplying the number of mills times the increase in taxable value from the base year. The base year (1995) taxable value was \$3,349,178, the 2003 taxable value was \$4,772,409, creating an incremental taxable value of \$1,423,231.

#### **CAPITAL ASSETS AND DEPRECIATION**

The Authority owns no capital assets. Ownership of any assets purchased with the Authority's funds reverts to the Village of Mancelona.

### LONG-TERM DEBT, DEFERRED DEBT EXPENSE, AND BOND DISCOUNTS/PREMIUMS

In the government-wide and financial statements, outstanding debt is reported as a liability. Bond issuance costs, bond discounts or premiums, and the difference between the reacquisition price and the net carrying value of refunded debt are capitalized and amortized over the terms of the respective bonds using a method that approximates the effect of interest method. The governmental fund financial statements recognize the proceeds of debt and premiums as other financing sources of the current period. Issuance costs are reported as expenditures.

#### **BUDGET**

Public Act 621 of 1978 as amended provides that a local unit shall not incur expenditures in excess of the amount appropriated. In the body of the financial statements, the Authority's actual expenditures and budgeted expenditures have been shown on a line-item basis. The approved budget of the Authority was adopted on a fund basis.

Budgets of the Authority are prepared by the board and presented to the Village Council of Mancelona for approval before March 1 of each year. Amendments are also approved by the Village Council as needed.

During the year ended February 28, 2004, no overexpenditures were noted. The budget as adopted ends on February 28 of each year. There are no carryover budget items. The budget is adopted on the modified accrual basis of accounting.

#### **NOTE C: CASH AND EQUIVALENTS**

Cash consists of bank accounts with original maturities of 90 days or less.

All cash deposits are maintained in financial institutions in the Mancelona, Michigan area. The Authority's deposits are categorized to give an indication of the level of risk assumed by the Authority at fiscal year-end. The categories are described as follows:

- Category 1 Insured or collateralized with securities held by the Authority or by its agent in the Authority's name.
- Category 2 Collateralized with securities held by the pledging financial institution's trust department or agent in the Authority's name.
- Category 3 Uncollateralized.

	BANK BALANCE	1	CATEGORY	<i>,</i> 	3	CARRYING AMOUNT
Cash Deposits	\$ 49,752	\$49.752	\$ -	\$	_	\$ 49.752

#### NOTE D: <u>DUE FROM OTHER GOVERNMENTS</u>

Property tax revenues for the year ended February 29, 2004 are recognized and receivable as follows:

Village of Mancelona	\$ 21,408
Mancelona Township	<u> 15,015</u>
Total	\$ 36,423

Management considers the receivable balance to be fully collectible.

#### NOTE E: LONG-TERM DEBT

#### **CAPITAL LEASE**

In January 2003, the Village of Mancelona entered into a capital lease agreement in order to finance a street lighting project within the downtown district. The street lights are owned by and the debt was incurred by the Village; therefore, those activities are recorded in the Village's financial statements. However, the Authority has agreed to service the capital lease obligation. Accordingly, the amount payable to the Village to satisfy the debt service requirements has been recorded as a long-term liability in the Authority's Statement of Net Assets. The debt is to be repaid in semi-annual installments of \$10,000 beginning July 1, 2003 through July 1, 2009. Following is a schedule of the future lease payments on an annual basis:

Year ended Febru	Jary 29, 2005	\$ 20,000
	2006	20,000
	2007	20,000
	2008	20,000
	2009	20,000
	2010	10,000
Total		\$110,000

#### NOTE F: <u>CALCULATION OF BEGINNING NET ASSETS</u>

The Authority adopted GASB Statement No. 34 effective March 1, 2003. The following represents the reconciliation of the Authority's fund balance as of the beginning of the year to its beginning net assets balance, as presented in the Statement of Activities, for the year ended February 29, 2004:

Fund Balance, March 1, 2003	\$ 80,586	
Adjustment to reflect long-term debt	_(130,000)	
Net Assets, March 1, 2003	(\$ 49.414)	

#### **NOTE G: INSURANCE**

Liability insurance is paid for by the Village of Mancelona.

## MANCELONA DOWNTOWN DEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GOVERNMENTAL FUND YEAR ENDED FEBRUARY 29, 2004

	ORIGINAL BUDGET				ACTUAL		VARIANCE FROM FINAL AMENDED BUDGET	
REVENUES Property Taxes	 \$	32,000	 \$	32,000	·	20.400		
Interest Income	_	661	Ψ	661	\$	36,423 759	\$	4,423 98
Total Revenues	-	32,661		32,661		37,182		4,521
EXPENDITURES  Administrative Costs Miscellaneous Professional Services Insurance Office Supplies Travel and Expense Gateway Grant Contribution Community Projects Property Acqusition Project  Total Expenditures  Excess (Deficiency) of Revenues		2,400 700 1,500 325 300 500 7,500 600 10,000	· _	2,400 700 1,500 325 300 500 7,500 600 10,000		2,400 94 700 318 61 - 7,500 520 -		606 800 7 239 500 80 10,000
Over Expenditures		8,836		8,836		25,589		16,753
OTHER FINANCING SOURCES (USES) Lease Payment to Village - Street Lighting		(20,000)		(20,000)		(20,000)		-
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses		(11,164)		(11,164)		5,589		16,753
Fund Balance - Beginning of Year		80,586		80,586		80,586		-
Fund Balance - End of Year	\$	69,422	\$	69,422	\$	86,175	\$	16,753
					_		=	